Calendar No. 587

111TH CONGRESS 2D SESSION

S. 3751

To amend the Stem Cell Therapeutic and Research Act of 2005.

IN THE SENATE OF THE UNITED STATES

August 5, 2010

Mr. Hatch (for himself, Mr. Dodd, Mr. Burr, Mr. Reed, Mr. Ensign, Mr. Franken, Mrs. Hagan, Ms. Klobuchar, and Mr. Coburn) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

September 23, 2010

Reported by Mr. HARKIN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Stem Cell Therapeutic and Research Act of 2005.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be eited as the "Stem Cell Therapeutic
- 5 and Research Reauthorization Act of 2010".

1	SEC. 2. AMENDMENTS TO THE STEM CELL THERAPEUTIC
2	AND RESEARCH ACT OF 2005.
3	(a) CORD BLOOD INVENTORY.—Section 2 of the
4	Stem Cell Therapeutic and Research Act of 2005 (42
5	U.S.C. 274k note) is amended—
6	(1) in subsection (a), by inserting "at least" be-
7	fore "150,000";
8	(2) in subsection $(e)(3)$, by inserting "at least"
9	before "150,000";
10	(3) in subsection (d)—
11	(A) in paragraph (2), by striking "; and"
12	and inserting ";";
13	(B) by redesignating paragraph (3) as
14	$\frac{\text{paragraph }(5)}{\text{and}}$
15	(C) by inserting after paragraph (2) the
16	following:
17	"(3) will provide a plan to increase cord blood
18	unit collections at collection sites that exist at the
19	time of application, assist with the establishment of
20	new collection sites, or contract with new collection
21	sites;
22	"(4) will annually provide to the Secretary a
23	plan for, and demonstrate, ongoing measurable
24	progress toward achieving self-sufficiency of cord
25	blood unit collection and banking operations; and";
26	(4) in subsection (e)—

1	$\frac{A}{A}$ in paragraph $\frac{A}{A}$
2	(i) by striking "10 years" and insert-
3	ing "a period of at least 10 years begin-
4	ning on the last date on which the recipi-
5	ent of a contract under this section re-
6	ecives Federal funds under this section";
7	and
8	(ii) by striking the second sentence
9	and inserting "The Secretary shall ensure
10	that no Federal funds shall be obligated
11	under any such contract after the date
12	that is 5 years after the date on which the
13	contract is entered into, except as provided
14	in paragraphs (2) and (3) .";
15	(B) in paragraph (2)—
16	(i) in the matter preceding subpara-
17	graph (A)—
18	(I) by striking "Subject to para-
19	graph (1)(B), the" and inserting
20	"The"; and
21	(II) by striking "3" and inserting
22	"5",
23	(ii) in subparagraph (A) —
24	(I) by inserting "at least" before
25	"150,000"; and

1	(H) by striking "; and" and in-
2	serting ";";
3	(iii) in subparagraph (B)—
4	(I) by inserting "meeting the re-
5	quirements under subsection (d)"
6	after "receive an application for a
7	contract under this section"; and
8	(II) by striking "or the Sec-
9	retary" and all that follows through
10	the period at the end and inserting ";
11	o r"; and
12	(iv) by adding at the end the fol-
13	lowing:
14	"(C) the Secretary determines that the
15	outstanding inventory need cannot be met by
16	the qualified cord blood banks under contract
17	under this section."; and
18	(C) by striking paragraph (3) and insert-
19	ing the following:
20	"(3) Extension eligibility.—A qualified
21	cord blood bank shall be eligible for a 5-year exten-
22	sion of a contract awarded under this section, as de-
23	seribed in paragraph (2), provided that the qualified
24	cord blood bank—

1	"(A) demonstrates a superior ability to
2	satisfy the requirements described in subsection
3	(b) and achieves the overall goals for which the
4	contract was awarded;
5	"(B) provides a plan for how the qualified
6	cord blood bank will increase cord blood unit
7	collections at collection sites that exist at the
8	time of consideration for such extension of a
9	contract, assist with the establishment of new
10	collection sites, or contract with new collection
11	sites; and
12	"(C) annually provides to the Secretary a
13	plan for, and demonstrates, ongoing measurable
14	progress toward achieving self-sufficiency of
15	cord blood unit collection and banking oper-
16	ations.";
17	(5) in subsection $(g)(4)$, by striking "or par-
18	ent"; and
19	(6) in subsection (h)—
20	(A) by striking paragraph (2) and insert-
21	ing the following:
22	"(2) Authorization of appropriations.
23	There are authorized to be appropriated to the Sec-
24	retary to earry out the program under this section
25	\$23,000,000 for each of fiscal years 2011 through

1	2014 and \$20,000,000 for fiscal year 2015. Such
2	funds so appropriated shall remain available until
3	expended."; and
4	(B) in paragraph (3), by striking "in each
5	of fiscal years 2007 through 2009" and insert-
6	ing "for fiscal years 2011 through 2015".
7	(b) National Program.—Section 379 of the Public
8	Health Service Act (42 U.S.C. 274k) is amended—
9	(1) by striking subsection (a)(6) and inserting
10	the following:
11	"(6) The Secretary, acting through the Advi-
12	sory Council, shall submit to Congress an annual re-
13	port on the activities carried out under this sec-
14	tion.'';
15	(2) by striking subsection (d)(2)(D) and insert-
16	ing the following:
17	"(D) support studies and demonstration
18	and outreach projects for the purpose of in-
19	creasing cord blood unit donation and collection
20	from a genetically diverse population, including
21	exploring novel approaches or incentives, such
22	as remote or other innovative technological ad-
23	vances that could be used to collect cord blood
24	units, to expand the number of cord blood unit
25	collection sites partnering with cord blood

1	banks that receive a contract under the Na-
2	tional Cord Blood Bank Inventory program
3	under section 2 of the Stem Cell Therapeutic
4	and Research Act of 2005;"; and
5	(3) by striking subsection $(f)(5)(A)$ and insert-
6	ing the following:
7	"(A) require the establishment of a system
8	of strict confidentiality to protect the identity
9	and privacy of patients and donors in accord-
10	ance with Federal and State law; and".
11	(e) Authorization of Appropriations.—Section
12	379B of the Public Health Service Act (42 U.S.C. 274m)
13	is amended by striking "\$34,000,000" and all that follows
14	through the period at the end, and inserting "\$30,000,000
15	for each of fiscal years 2011 through 2014 and
16	\$33,000,000 for fiscal year 2015. Such funds so appro-
17	priated shall remain available until expended.".
18	(d) Report on Cord Blood Unit Donation and
19	Collection.—
20	(1) In GENERAL.—Not later than 1 year after
21	the date of enactment of this Act, the Comptroller
22	General of the United States shall submit to the
23	Committee on Health, Education, Labor, and Pen-
24	sions and the Committee on Appropriations of the
25	Senate, the Committee on Energy and Commerce

and the Committee on Appropriations of the House of Representatives, and the Secretary of Health and Human Services a report reviewing studies, demonstration programs, and outreach efforts for the purpose of increasing cord blood unit donation and collection for the National Cord Blood Inventory to ensure a high-quality and genetically diverse inventory of cord blood units.

(2) CONTENTS.—The report described in paragraph (1) shall include a review of such studies, demonstration programs, and outreach efforts under section 2 of the Stem Cell Therapeutic and Research Act of 2005 (42 U.S.C. 274k note) (as amended by this Act) and section 379 of the Public Health Service Act (42 U.S.C. 274k) (as amended by this Act), including—

(A) a description of the challenges and barriers to expanding the number of cord blood unit collection sites, including cost, the impact of regulatory and administrative requirements, and the capacity of cord blood banks to maintain high-quality units;

(B) remote or other innovative technological advances that could be used to collect cord blood units;

1	(C) appropriate methods for improving
2	provider education about collecting cord blood
3	units for the national inventory and participa-
4	tion in such collection activities;
5	(D) estimates of the number of cord blood
6	unit collection sites necessary to meet the out-
7	standing national inventory need and the char-
8	acteristics of such collection sites that would
9	help increase the genetic diversity and enhance
10	the quality of cord blood units collected;
11	(E) best practices for establishing and sus-
12	taining partnerships for cord blood unit collec-
13	tion at medical facilities with a high number of
14	minority births;
15	(F) potential and proven incentives to en-
16	courage hospitals to become cord blood unit col-
17	lection sites and partner with cord blood banks
18	participating in the National Cord Blood Inven-
19	tory under section 2 of the Stem Cell Thera-
20	peutic and Research Act of 2005 and to assist
21	cord blood banks in expanding the number of
22	cord blood unit collection sites with which such
23	cord blood banks partner; and
24	(G) recommendations about methods cord

blood banks and collection sites could use to

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1	lower costs and improve efficiency of cord blood
2	unit collection without decreasing the quality of
3	the cord blood units collected.
4	SECTION 1. SHORT TITLE.
5	This Act may be cited as the "Stem Cell Therapeutic
6	and Research Reauthorization Act of 2010".
7	SEC. 2. AMENDMENTS TO THE STEM CELL THERAPEUTIC
8	AND RESEARCH ACT OF 2005.
9	(a) Cord Blood Inventory.—Section 2 of the Stem
10	Cell Therapeutic and Research Act of 2005 (42 U.S.C. 274k
11	note) is amended—
12	(1) in subsection (a), by inserting "the inventory
13	goal of at least" before "150,000";
14	(2) in subsection (c)—
15	(A) in paragraph (2), by striking "or is
16	transferred" and all that follows through the pe-
17	riod and inserting "for a first-degree relative.";
18	and
19	(B) in paragraph (3), by striking
20	<i>"150,000"</i> ;
21	(3) in subsection (d)—
22	(A) in paragraph (1), by inserting "begin-
23	ning on the last date on which the recipient of
24	a contract under this section receives Federal
25	funds under this section" after "10 years";

1	(B) in paragraph (2), by striking "; and"
2	and inserting ";";
3	(C) by redesignating paragraph (3) as
4	paragraph (5); and
5	(D) by inserting after paragraph (2) the fol-
6	lowing:
7	"(3) will provide a plan to increase cord blood
8	unit collections at collection sites that exist at the
9	time of application, assist with the establishment of
10	new collection sites, or contract with new collection
11	sites;
12	"(4) will annually provide to the Secretary a
13	plan for, and demonstrate, ongoing measurable
14	progress toward achieving self-sufficiency of cord
15	blood unit collection and banking operations; and";
16	(4) in subsection (e)—
17	(A) in paragraph (1)—
18	(i) by striking "10 years" and insert-
19	ing "a period of at least 10 years beginning
20	on the last date on which the recipient of a
21	contract under this section receives Federal
22	funds under this section"; and
23	(ii) by striking the second sentence and
24	inserting "The Secretary shall ensure that
25	no Federal funds shall be obligated under

1	any such contract after the date that is 5
2	years after the date on which the contract is
3	entered into, except as provided in para-
4	graphs (2) and (3).";
5	(B) in paragraph (2)—
6	(i) in the matter preceding subpara-
7	graph(A)—
8	(I) by striking "Subject to para-
9	graph (1)(B), the" and inserting
10	"The"; and
11	(II) by striking "3" and inserting
12	"5";
13	(ii) in subparagraph (A) by striking
14	"150,000" and all that follows through
15	"and" at the end and inserting "the inven-
16	tory goal described in subsection (a) has not
17	yet been met;";
18	(iii) in subparagraph (B)—
19	(I) by inserting "meeting the re-
20	quirements under subsection (d)" after
21	"receive an application for a contract
22	under this section"; and
23	(II) by striking "or the Secretary"
24	and all that follows through the period
25	at the end and inserting "; or"; and

1	(iv) by adding at the end the following:
2	"(C) the Secretary determines that the out-
3	standing inventory need cannot be met by the
4	qualified cord blood banks under contract under
5	this section."; and
6	(C) by striking paragraph (3) and inserting
7	$the\ following:$
8	"(3) Extension eligibility.—A qualified cord
9	blood bank shall be eligible for a 5-year extension of
10	a contract awarded under this section, as described in
11	paragraph (2), provided that the qualified cord blood
12	bank—
13	"(A) demonstrates a superior ability to sat-
14	isfy the requirements described in subsection (b)
15	and achieves the overall goals for which the con-
16	tract was awarded;
17	"(B) provides a plan for how the qualified
18	cord blood bank will increase cord blood unit col-
19	lections at collection sites that exist at the time
20	of consideration for such extension of a contract,
21	assist with the establishment of new collection
22	sites, or contract with new collection sites; and
23	"(C) annually provides to the Secretary a
24	plan for, and demonstrates, ongoing measurable

1	progress toward achieving self-sufficiency of cord
2	blood unit collection and banking operations.";
3	(5) in subsection $(g)(4)$, by striking "or parent";
4	and
5	(6) in subsection (h)—
6	(A) by striking paragraphs (1) and (2) and
7	inserting the following:
8	"(1) Authorization of Appropriations.—
9	There are authorized to be appropriated to the Sec-
10	retary to carry out the program under this section
11	\$23,000,000 for each of fiscal years 2011 through
12	2014 and \$20,000,000 for fiscal year 2015.";
13	(B) by redesignating paragraph (3) as
14	paragraph (2); and
15	(C) in paragraph (2), as so redesignated, by
16	striking "in each of fiscal years 2007 through
17	2009" and inserting "for each of fiscal years
18	2011 through 2015".
19	(b) National Program.—Section 379 of the Public
20	Health Service Act (42 U.S.C. 274k) is amended—
21	(1) by striking subsection (a)(6) and inserting
22	$the\ following:$
23	"(6) The Secretary, acting through the Adminis-
24	trator of the Health Resources and Services Adminis-

1	tration, shall submit to Congress an annual report on
2	the activities carried out under this section.";
3	(2) in subsection (d)—
4	(A) in paragraph (2)—
5	(i) in the matter preceding subpara-
6	graph (A), by striking "With respect to cord
7	blood, the Program shall—" and inserting
8	$the\ following:$
9	"(A) In general.—With respect to cord
10	blood, the Program shall—";
11	(ii) by redesignating subparagraphs
12	(A) through (H) as clauses (i) through (viii)
13	respectively;
14	(iii) by striking clause (iv), as so re-
15	designated, and inserting the following:
16	"(iv) support and expand new and ex-
17	isting studies and demonstration and out-
18	reach projects for the purpose of increasing
19	cord blood unit donation and collection
20	from a genetically diverse population and
21	expanding the number of cord blood unit
22	collection sites partnering with cord blood
23	banks receiving a contract under the Na-
24	tional Cord Blood Inventory program under
25	section 2 of the Stem Cell Therapeutic and

1	Research Act of 2005, including such studies
2	and projects that focus on—
3	``(I) remote collection of cord
4	blood units, consistent with the re-
5	quirements under the Program and the
6	National Cord Blood Inventory pro-
7	gram goal described in section 2(a) of
8	the Stem Cell Therapeutic and Re-
9	search Act of 2005; and
10	"(II) exploring novel approaches
11	or incentives to encourage innovative
12	technological advances that could be
13	used to collect cord blood units, con-
14	sistent with the requirements under the
15	Program and such National Cord
16	Blood Inventory program goal;"; and
17	(iv) by adding at the end the following:
18	"(B) Efforts to increase collection
19	OF HIGH QUALITY CORD BLOOD UNITS.—In car-
20	rying out subparagraph (A)(iv), not later than 1
21	year after the date of enactment of the Stem Cell
22	Therapeutic and Research Reauthorization Act
23	of 2010 and annually thereafter, the Secretary
24	shall set an annual goal of increasing collections
25	of high quality cord blood units, consistent with

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the inventory goal described in section 2(a) of the Stem Cell Therapeutic and Research Act of 2005 (referred to in this subparagraph as the 'inventory goal'), and shall identify at least one project under subparagraph (A)(iv) to replicate and expand nationwide, as appropriate. If the Secretary cannot identify a project as described in the preceding sentence, the Secretary shall submit a plan, not later than 180 days after the date on which the Secretary was required to identify such a project, to the Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Energy and Commerce of the House of Representatives for expanding remote collection of high quality cord blood units, consistent with the requirements under the National Cord Blood Inventory program under section 2 of the Stem Cell Therapeutic and Research Act of 2005 and the inventory goal. Each such plan shall be made available to the public.

"(C) DEFINITION.—In this paragraph, the term 'remote collection' means the collection of cord blood units at locations that do not have

1	written contracts with cord blood banks for col-
2	lection support."; and
3	(B) in paragraph $(3)(A)$, by striking
4	"(2)(A)" and inserting "(2)(A)(i)"; and
5	(3) by striking subsection (f)(5)(A) and inserting
6	$the\ following:$
7	"(A) require the establishment of a system
8	of strict confidentiality to protect the identity
9	and privacy of patients and donors in accord-
10	ance with Federal and State law; and".
11	(c) Additional Reports.—
12	(1) Interim report.—In addition to the an-
13	nual report required under section 379(a)(6) of the
14	Public Health Service Act (42 U.S.C. 274k(a)(6)), the
15	Secretary of Health and Human Services (referred to
16	in this subsection as the "Secretary"), in consultation
17	with the Advisory Council established under such sec-
18	tion 379, shall submit to Congress an interim report
19	not later than 180 days after the date of enactment
20	of this Act describing—
21	(A) the methods to distribute Federal funds
22	to cord blood banks used at the time of submis-
23	sion of the report;

1	(B) how cord blood banks contract with col-
2	lection sites for the collection of cord blood units;
3	and
4	(C) recommendations for improving the
5	methods to distribute Federal funds described in
6	subparagraph (A) in order to encourage the effi-
7	cient collection of high-quality and diverse cord
8	$blood\ units.$
9	(2) Recommendations.—Not later than 1 year
10	after the date of enactment of this Act, the Advisory
11	Council shall submit recommendations to the Sec-
12	retary with respect to—
13	(A) whether models for remote collection of
14	cord blood units should be allowed only with lim-
15	ited, scientifically-justified safety protections;
16	and
17	(B) whether the Secretary should allow for
18	cord blood unit collection from routine deliveries
19	without temperature or humidity monitoring of
20	delivery rooms in hospitals approved by the
21	$Joint\ Commission.$
22	(d) Authorization of Appropriations.—Section
23	379B of the Public Health Service Act (42 U.S.C. 274m)
24	is amended by striking "\$34,000,000" and all that follows
25	through the period at the end, and inserting "\$30,000,000

- 1 for each of fiscal years 2011 through 2014 and \$33,000,000
- 2 for fiscal year 2015.".
- 3 (e) Report on Cord Blood Unit Donation and
- 4 COLLECTION.—
- 5 (1) In general.—Not later than 1 year after
- 6 the date of enactment of this Act, the Comptroller
- 7 General of the United States shall submit to the Com-
- 8 mittee on Health, Education, Labor, and Pensions
- 9 and the Committee on Appropriations of the Senate,
- 10 the Committee on Energy and Commerce and the
- 11 Committee on Appropriations of the House of Rep-
- resentatives, and the Secretary of Health and Human
- 13 Services a report reviewing studies, demonstration
- programs, and outreach efforts for the purpose of in-
- 15 creasing cord blood unit donation and collection for
- 16 the National Cord Blood Inventory to ensure a high-
- 17 quality and genetically diverse inventory of cord
- 18 blood units.
- 19 (2) Contents.—The report described in para-
- 20 graph (1) shall include a review of such studies, dem-
- 21 onstration programs, and outreach efforts under sec-
- 22 tion 2 of the Stem Cell Therapeutic and Research Act
- 23 of 2005 (42 U.S.C. 274k note) (as amended by this
- Act) and section 379 of the Public Health Service Act

1	(42 U.S.C. 274k) (as amended by this Act), includ-
2	ing—
3	(A) a description of the challenges and bar-
4	riers to expanding the number of cord blood unit
5	collection sites, including cost, the cash flow re-
6	quirements and operations of awarding con-
7	tracts, the methods by which funds are distrib-
8	uted through contracts, the impact of regulatory
9	and administrative requirements, and the capac-
10	ity of cord blood banks to maintain high-quality
11	units;
12	(B) remote collection or other innovative
13	technological advances that could be used to col-
14	lect cord blood units;
15	(C) appropriate methods for improving pro-
16	vider education about collecting cord blood units
17	for the national inventory and participation in
18	such collection activities;
19	(D) estimates of the number of cord blood
20	unit collection sites necessary to meet the out-
21	standing national inventory need and the char-
22	acteristics of such collection sites that would help
23	increase the genetic diversity and enhance the
24	quality of cord blood units collected;

- 1 (E) best practices for establishing and sus-2 taining partnerships for cord blood unit collec-3 tion at medical facilities with a high number of 4 minority births;
 - (F) potential and proven incentives to encourage hospitals to become cord blood unit collection sites and partner with cord blood banks participating in the National Cord Blood Inventory under section 2 of the Stem Cell Therapeutic and Research Act of 2005 and to assist cord blood banks in expanding the number of cord blood unit collection sites with which such cord blood banks partner;
 - (G) recommendations about methods cord blood banks and collection sites could use to lower costs and improve efficiency of cord blood unit collection without decreasing the quality of the cord blood units collected; and
 - (H) a description of the methods used prior to the date of enactment of this Act to distribute funds to cord blood banks and recommendations for how to improve such methods to encourage the efficient collection of high-quality and diverse cord blood units, consistent with the requirements of the C.W. Bill Young Cell Transplan-

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1	tation Program and the National Cord Blood In-
2	ventory program under section 2 of the Stem
3	Cell Therapeutic and Research Act of 2005.
4	(f) Definition.—In this Act, the term "remote collec-
5	tion" has the meaning given such term in section
6	379(d)(2)(C) of the Public Health Service Act.

Calendar No. 587

111TH CONGRESS S. 3751

A BILL

To amend the Stem Cell Therapeutic and Research Act of 2005.

September 23, 2010

Reported with an amendment